

STATE BOARD OF EQUALIZATION

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> KATHLEEN CONNELL Controller. Sacramento

> > E L SORENSEN, JR Executive Director

March 28, 1996

TO COUNTY ASSESSORS:

No.96/25

ONE-WAY PAGING COMPANIES

Chapter 357 of the Statutes of 1995 (Assembly Bill 202) was chaptered on August 4, 1995 and became effective on January 1, 1996. Chapter 357 amends Section 234 of the Public Utilities Code to exclude from the definition of "telephone corporation" one-way paging services utilizing facilities that are licensed by the Federal Communications Commission (FCC). Therefore, for the 1996 lien date and thereafter, one-way paging companies that are not otherwise subject to assessment by the State Board of Equalization will be assessed by county assessors.

Background

The FCC allocates radio frequencies or channels to domestic public land mobile radio carriers (public radio carriers) and private radio carriers. Public radio carriers are authorized to provide radiotelephone services to the general public; private carriers may provide services to a select group of customers (e.g. taxi companies).

The California Public Utilities Commission (CPUC) classifies public radio carriers licensed by the FCC as regulated radio telephone utilities (RTUs) because they offer telecommunications services over the public switched telephone network to the general public. A Certificate of Public Convenience and Necessity (CPCN) from the CPUC is required for an RTU to provide radio telephone services to the general public.

Private carriers, who in the past were limited to providing self-service to a select group of customers (i.e. taxi cab companies), are now able to provide service to others or to the general public because of changes in the paging industry, including advances in technology. This has resulted in a dilemma where paging companies performing similar functions are not regulated on an equal basis.

The FCC recognized this problem and in March of 1994 issued a decision which conformed the different regulatory schemes and deregulated the industry as of August 1996, subject to the individual states requesting authority to continue regulatory control.

The CPUC decided not to seek such regulatory control. This decision not to seek regulatory control is in line with the CPUC's assertion as far back as 1992 when it recognized that the one-way paging industry was competitive, noting that over 97 paging firms did business in the state. Currently, all major California markets have six or more competing paging companies. When a market is competitive or a service is non-essential, the rationale for regulatory control is significantly diminished.

The State Board of Equalization (Board) has assessment jurisdiction over the regulated RTUs pursuant to Article III, Section 19 of the California Constitution, which requires the Board to assess the property owned or used by regulated telephone companies. Traditionally, the Board has interpreted the term

"regulated telephone companies" to mean telephone companies which are classified as public utilities by the CPUC or by the FCC. According to the Board's Legal Division, that means telephone companies which have been issued a CPCN by the CPUC or are licensed as a common carrier by the FCC.

Chapter 357

Chapter 357 amends Section 234(b)(2) of the Public Utilities Code to exclude "any one-way paging service utilizing facilities that are licensed by the Federal Communications Commission, including, but not limited to, narrowband personal communications services described in Subpart D (commencing with Section 24.100) of part 24 of Title 47 of the Code of Federal Regulations, as in effect on June 13, 1995." According to the CPUC staff, Chapter 357: (1) has no effect on radio telephone companies providing traditional two-way mobile telephone service since they will remain under CPUC jurisdiction; (2) excludes one-way paging systems only, so two-way paging services will continue to be subject to CPUC jurisdiction; and (3) provides very little guidance as to which paging companies are excluded from CPUC regulation.

The CPUC has not issued a final determination regarding what constitutes one-way paging services. In the absence of a final CPUC determination, the Board decided to relinquish assessment responsibility for companies that are engaged in one-way paging services and that are not otherwise subject to assessment by the Board. For example, some companies are engaged in both one-way and two-way mobile telephone services; such companies will remain under the assessment jurisdiction of the Board.

Enclosed is a list of one-way paging companies that were previously assessed by the Board but that are to be assessed locally beginning with the 1996 lien date. We have been informed that some of these companies plan to engage in two-way paging in the future, and future CPUC determinations may affect assessment jurisdiction in subsequent years. However, we do not anticipate that any such changes will be retroactive for the 1996 lien date.

Valuation methodology

The primary valuation method used by the Valuation Division of the State Board of Equalization in the assessment of paging companies is Reproduction Cost Less Depreciation (RCLD).

Here are descriptions of the types of equipment specifically applicable to paging companies.

<u>Control and Message Center Equipment</u> - This account includes the original costs of radiotelephone control consoles, equipment and wiring, interconnect equipment, and associated apparatus used in receiving, forwarding, and terminating calls and messages and for other control purposes. Monitoring and measurement equipment installed for regular control purposes are also recorded in this account.

<u>Fixed Station Equipment</u> - This account includes the original cost of transmitters, receivers, antennas, and associated equipment and wiring used in base station and repeater operations. Microwave facilities and other equipment used for control of base station operations are recorded in this account.

<u>Mobile Equipment for One-Way Radio Service</u> - This account includes the original cost (noninstalled) of equipment used in providing one-way signaling or paging service, including receivers, decoders, mobile antennas, and associated apparatus which is mounted in vehicles or is hand portable. This account also includes mobile units in stock which may be subject to the business inventory exemption.

<u>Mobile Equipment for Two-Way Radio Service</u> - This account includes the original cost of equipment used in providing two-way radio telephone service such as transmitters, receivers, decoders, mobile antennas, and associated apparatus and wiring which is mounted in vehicles or is hand portable. Companies offering this type of service should be assessed by the State Board of Equalization.

<u>Shop and Test Equipment</u> - This account includes the original cost of instruments, tools, and other equipment located in offices, shops, or vehicles and used in testing, maintaining, and constructing radiotelephone plant. Note that in many cases, paging companies charge small tools and instruments or other equipment costing \$50 or less directly to operating expense at the time of purchase.

We will keep you informed if there are further developments affecting local assessment of paging companies. If you have any questions regarding the assessment of one-way paging companies, please call our Business Property Technical Services Section of the Assessment Standards Division at (916) 445-4982.

Sincerely,

J.E. Speed

Acting Deputy Director Property Taxes Department

Enclosure

STATE BOARD OF EQUALIZATION LISTING OF PAGING COMPANIES TO BE REMOVED FROM THE BOARD'S ASSESSMENT JURISDICTION

Name, Mailing Address, and Contact	SBE#	Counties Where Property Was Assessed for 1995
Starpage, Inc.	3003	8, 12
5640 S. Broadway		
Eureka, CA 95501		
Mr. James N. Hoff -Owner		
Mobilcomm of the West, Inc.	3004	1, 4, 7, 9, 10, 15, 19, 21, 24, 27, 29, 30, 31, 33, 34, 36, 37, 38, 39, 40, 41,
1800 E. County Line Rd., Ste. 300		42, 43, 44, 45, 48,49, 50, 56, 57, 58
Ridgeland, MS 39157		
Mr. George Gillom - Accounting Tax Manager		
North State Commumcat1ons, Inc.	3006	4,9, 29, 34, 45, 52
3168 Bechelli Lane	0000	1,0, 20, 01, 10, 02
Redding, CA 96002		
Mr. Raymond G. Dibble - President		
San Diego Paging, Inc.	3011	37
400 Kelby Street, 15th Floor	3011	31
Fort Lee, NJ 07024 Mr. Mitchell Peipert - Controller		
	2040	4 4 7 0 40 40 40 04 07 00 04 00 04 05 00 07 00 00 44 40 40
Metrocall	3018	1, 4, 7, 9, 10, 13, 19, 24, 27, 30, 31, 33, 34, 35, 36, 37, 38, 39, 41, 42, 43,
6677 Richmond Highway		44, 45, 49, 56
Alexandria, VA 22306-6677		
Mr. Vincent D. Kelly	1	
Paging Network of Los Angeles dba PageNet	3020	15, 19, 30, 33, 36, 37, 40, 42, 56
4965 Preston Park Blvd., Suite 600		
Plano, TX 75093		
Mr. Terry L. Scott - President		
Advanced Paging and Communications	3022	1, 7,21,28, 38,41,43,48
dba Aircom Paging & Communications Communications of CA.		
3100 Oak Road, Suite 330		
Walnut Creek, CA 94596		
Mobilemedia Communications Inc. 65 Challenger Rd	3023	1, 7, 9, 10, 15, 16, 19, 21, 24, 27, 30, 31, 33, 34, 36, 37, 38, 39, 40, 41,
Ridgeland, MS 39157		42, 43, 44, 45, 48, 49, 50, 51, 54, 56
Mr. Al Pertowski - Property Suoervisor		
Communication Enterprises, Inc.	3027	15
2315 Q Street Bakersfield, CA 93301		
Thomas R. Poor-President		
Telepage Communications, Inc.	3030	9, 29, 31, 34, 39, 48, 50, 51
2264 Fair Oaks Blvd., Suite 102		
Sacramento, CA 95825		
Ms. Debra Jones Valley Paging, Inc.	3031	10
1620 East Shields		
Fresno, CA 93704		
Ms. Ellie LaPlante - President	3034	** 1. 5. 7. 10. 13. 15. 19. 21. 22. 27. 30. 33. 34. 36. 37. 38. 41. 42. 43. 48.
Paging Systems, Inc DM Carroll	3034	* 1, 5, 7, 10, 13, 15, 19, 21, 22, 27, 30, 33, 34, 36, 37, 38, 41, 42, 43, 48, 49, 50, 51, 58
P.O. Box 4249		
Burlingame, CA 94011-4249		
(415)-697-1000 Mr. D.M. Carroll		
Satellite Paging, Inc.	3035	T* 19
4936 W. Rosecrans Ave		
Hawthorne, CA 90250-6616		
Mr. Mark Henrich - President	3045	19, 30, 33, 36, 37, 42, 56
Communication Transmitting Services 811 S. Euclid	3043	10, 00, 00, 00, 01, 42, 00
Anaheim, CA 92802		
Mr. Roy A. Hull – General Partner		
Blasiar, Inc. dba Alert Comms	3051	19, 30
5515 York Blvd. Los Angeles, CA 90042		
Mr. John Husman		
Inland Desert Security & Communication	3060	33, 36
312 So. Sycamore Street		
Rialto, CA 92376 Mr. Nathan Blake - Accountant		
IVII. IVALITATI DIAKE - ACCOUNTANT		

STATE BOARD OF EQUALIZATION LISTING OF PAGING COMPANIES TO BE REMOVED FROM THE BOARD'S ASSESSMENT JURISDICTION

Name, Mailing Address, and Contact	SBE#	Counties Where Property Was Assessed for 1995
Sonoma Communications, Inc.	3347	49
P.O. Box 1511 Santa Rosa, CA 95402		
Mr. William H. Colclough - President		
California Communications Network, Inc	3350	* 17, 23, 28,49
1184 Yulupa Ave. Santa Rosa, CA 95405		
Mr. William H. Colclough - President		
Cook Telecom, Inc. of San Francisco	3358	1, 3, 4, 5, 6, 7, 9, 10, 12, 15, 16, 17, 19, 20, 21, 22, 23, 24, 27. 28, 29, 30
dba United Radiophone System 912 Irwin Street		31, 34, 35, 36, 38, 39, 41, 42, 43, 44, 47, 48, 49, 50, 51, 52, 54, 55, 56, 57, 58
San Raphael, CA 94901		.,,
Mr. David Yam - Controller		
Radio Dispatch Corp.	3372	19
116 E. Third Street Pomona, CA 91766		
Mr. Edward Konjoyan - President		
Paging Network of San Francisco dba PageNet	3382	1, 4, 5, 7, 9, 10, 17, 21, 22, 23, 24, 27, 28, 29, 31, 34, 35, 38, 39, 41,
4965 Preston Park Blvd., Suite 600 Plano, TX 75093		43, 44, 45, 48,49, 50, 51, 52, 54
Mr. Terry L. Scott - President		
Dial Page, Inc.	3383	42
923 Laguna	3303	'-
Santa Barbara, CA 93101 Mr. John P. Franklin		
AirTouch Paging	3392	1, 4, 5, 7, 9, 10, 12, 13, 15, 17, 19, 21, 22, 24, 26, 27, 28, 29, 30, 31, 33,
425 Market St. 30th Floor		34, 36, 37, 38, 39,40,41,42,43,44,45,48,49, 50, 51, 52, 54, 56, 57
San Francisco, CA 94105 Ms. Linda Bryan - Tax Manager		
Pagemart, Inc.	3403	1, 3, 4, 7, 9, 10, 12, 13, 15, 19, 20, 21, 24, 27, 28, 29, 30, 33, 34, 36, 37,
One Preston Centre 6688 N. Central Expressway #900		38, 39, 40, 41, 42, 42, 43, 44, 45, 48, 49, 50, 51, 52, 54, 56, 57
Dallas, Tx 75206-3921		
Mr. J. Michael McElroy - Agent	2405	47
Shasta Cascade Services, Inc. 422-A Chestnut St.	3405	47
Mount Shasta, CA 96067		
Ms. Gerrie Bourke Shelcomm	3406	19
14160 Live Oak Ave., Unit C	3400	
Baldwin Park, CA 91706		
Mr. Michael D. Schelin - General Partner Paging Plus (DBA), Luczak, Tom and Arlene	3410	19
1210 S. Brand Boulevard	0	
Glendale, CA 91204 Mr. Tom Luczak - Owner		
Pagers Plus	3411	19, 30, 33, 36, 37,40, 56
16810 Valley View		
La Mirada, CA 90638 Mr. Hal Linden		
Harris Communications	3412	10,15, 54
Harold Harns 3305 S. Fairway St.		
Visalia, CA 93277 (209)·625-3333		
Mr. Harold Harns Skytel Corp.	3415	1, 3, 4, 5, 7, 9, 10, 11, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 27, 28,
P.Ó. Box 2469	0410	29,30, 31, 32, 33, 34, 35, 36, 37, 38, 39,40,41,42,43,44,45,
Jackson, MS 39225		47,48,49, 50, 52, 54, 55, 56
(601)944-7057, Mary Kay Thompson Ms. Mary Kay Thompson		
Cook Telecom, Inc. of San Diego	3420	7, 13, 19, 21, 30, 37
dba United Radiophone System 2960 Kerner Blvd.		
San Raphael, CA 94901		
Mr. David Yam - Controller	0.10:	10, 20, 22, 27, 40, 50
Westlink, Inc. C/0 Marie Harris - Arthur Andersen	3424	19, 30, 33, 37,42, 56
701 B. Street #1600		
San Diego, CA 92101		
Southwest Paging, Inc. Parker Plaza	3425	30, 41
Parker Plaza 400 Kelby Street 15th Floor		
Fort Lee, NJ 07024		