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3	BEFORE THE CALIFORNIA STATE BOARD OF EQUALIZATION
4	450 N STREET
5	SACRAMENTO, CALIFORNIA
6	STATE BOARD OF EQUALIZATION
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9	JUNE 27, 2023
10	CALIFORNIA STATE BOARD OF EQUALIZATION
11	BOARD MEETING
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15	ITEMS 8 AND 9
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25	REPORTED BY: Jillian M. Sumner, CSR NO. 13619

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4		Honorable Sally J. Lieber Vice Chair
5		Honorable Ted Gaines
6		First District
7		Honorable Mike Schaefer Fourth District
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10		(per Government Code Section 7.9)
11	For the Board of	
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14		Henry Nanjo Chief Counsel
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22		President California Assessors' Association
23		(Telephonically)
24		
25		

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1	STATE BOARD OF EQUALIZATION
2	450 N STREET, SACRAMENTO
3	JUNE 27TH, 2023
4	000
5	ITEM 8
6	000
7	MS. CICHETTI: Our next item on the agenda is
8	Item No. 8, Board Member Matters and Initiatives:
9	Specialized Unit Within the State Board of
10	Equalization's Legal Department to Support and Address
11	the Needs of Small and Mid-Sized County Assessor
12	Offices.
13	Boards discussion and possible action related
14	to the direction to directing the Executive Director
15	to provide the Board recommendations about establishing
16	a specialized unit within the Legal Department to ensure
17	legal matters elevated by small and mid-sized County
18	Assessors' Offices are handled expeditiously.
19	Ms. Stowers is present here, and this item is
20	being presented by Ms. Cohen.
21	MR. VAZQUEZ: Is Ms. Cohen on the line, or are
22	you going to handle that?
23	MR. EMRAN: I'll be presenting on her behalf
24	today.
25	MS. CICHETTI: Okay.

1 MR. VAZQUEZ: Deputy Controller, go ahead. 2 MR. EMRAN: Thank you, Chairman. 3 MR. EMRAN: So I'm really excited today on 4 behalf of Controller Cohen to present to you a proposal 5 for the creation of a specialized unit within the Board 6 of Equalization's Legal Office to support and address 7 the needs of small and mid-sized counties.

8 There was a memorandum distributed this 9 morning to all you Board Members. And essentially it's 10 an outline that, because of the complex -- complexities 11 inherent in our property tax system, compared to more 12 well-funded and well-resourced larger county County 13 Assessors from our small and mid-sized counties are 14 often left without adequate resources to expand professional staffing, retain legal counsel, and 15 16 alleviate retention challenges.

This disparity often creates a dilemma where a County Assessor will be compelled to make a decision based on independent judgment rather than sound legal advice and guidance.

This is where the Controller believes there's an opportunity for the Board of Equalization to fill this void.

The Controller recommends that there be consideration given to the creation of a specialized

legal unit within the BOE Legal Department to
 specifically address the needs of our small and
 mid-sized County Assessors' Offices.

Such strategic initiatives will contribute to
the Agency's constitutional responsibilities, and also,
Members serve to bolster our long-standing decorated
relationship between our agency here at the Board of
Equalization and our local County Assessors' Offices.

9 This premise is based on the longstanding 10 reputation that the BOE's Legal team has been regarded 11 as one of the most premier, experienced and competent 12 property tax lawyers the Golden State has to offer, and 13 really throughout the nation.

14 So with the legal team's institutional 15 knowledge, it serves an incredible wealth of 16 information, and is often sought after by our local 17 County Assessors, taxpayers, advocates, the Legislature, 18 universities and businesses alike.

And because of the workload demands that are upon our legal team, who are working at maximum capacity, often with limited relief in sight, dealing with the implementation of Proposition 19, state-assessed property, the appeals that go along with that, and also serving the legal needs of the agency every single day, and administering the multi-billion

1 dollar property tax system, there is a idea that we need to expand our Legal Department and help where we can. 2 So as a result, the Legal Department's ability 3 to properly and timely provide legal advice to our 4 5 partners at the county level is simply not sustainable. So today the proposal is that we, as a Board, 6 direct the Executive Director to review this matter, and 7 8 provide the Board with the report and analysis on the 9 value, feasibility, cost of creating a specialized Legal 10 Unit within the Board of Equalization's Legal Department 11 to specifically address the needs and challenges that 12 small and mid-sized County Assessors face. 13 There's a request that this report be back to 14 the Board in August of 2023. 15 And I want to turn it to our Executive 16 Director, too. I know you've been helping in this endeavor. So if you have any comments, that would be 17 18 appreciated. 19 Thank you. 20 MR. VAZQUEZ: Let me -- let me start, and then 21 I'll turn it back. 22 Excuse me. Let me go ahead. 23 First of all, thank you for that proposal, and thank the Controller. 24 25 I think it's critical to our oversight

1 responsibilities that we provide detailed and timely guidance to assessors, the offices we listed in the 2 3 Governance Policy, at least eight constitutional and statutory duties that we owe to the assessors. 4 5 Everything from exemptions to change in ownership to tax 6 rates to the AAB hearings to LTAs and litigation. 7 I support this in concept, but I would like to 8 defer to our Executive Director to give her input and 9 see where she sees this all coming together. 10 So let me turn to our Executive Director, and 11 then we'll open it up to the Members as well. 12 MS. STOWERS: Thank you, Chairman Vazquez. 13 First, I'd like to thank Controller Yee for 14 bringing this to our attention. 15 MR. VAZQUEZ: Cohen. Member Cohen --16 Controller Cohen. 17 MS. STOWERS: I'm sorry. I'm so sorry. 18 MR. VAZQUEZ: I know you used to work for 19 Controller Yee. 20 MS. STOWERS: I'd like to thank -- don't 21 record that. 22 I would like to thank Controller Cohen for 23 bringing this to our attention. We are always looking for feedback on the services that we provide. 24 25 And although myself and my team are always in

contact with the assessors, until Controller's Office
 brought this to our attention, this was the first time
 that we heard of it.

I want to give you some background information. But before I go into that background, I want to be clear that I do support the initiative and the concept of it, and we will have to do some work to see if it's feasible.

9 And so starting with background, just to kind 10 of set the stage on our normal course of business.

We do provide technical and legal assistance to all County Assessors and their staff. This is our responsibility of promoting fair and accurate property assessment -- assessments throughout the state.

15 This technical assistance is provided through 16 our Property Tax Department Assessment Services Unit and 17 our Legal Department.

18 Within the County-Assessed Property Division 19 of the Property Tax Department there's an Assessment 20 Service Unit. This unit of experienced property tax 21 appraisals -- appraisers respond to inquiries from the 22 assessors, legislative office, taxpayers and 23 stakeholders as part of their regular work. To date, in the current fiscal year, the 2.4 25 Assessment Services Unit have responded to over 10,300

requests for technical advice received from government
 entities, the vast majority which are from the
 Assessors' Offices.

4 They have also received and responded to 4,000 5 written inquiries and 6,000 inquiries made by phone.

I want to be clear that, you know, we have twoarms of supporting our mission.

8 Then we have our Legal Department. The 9 Legal Department, our attorneys, they do provide a great 10 deal of services to everyone, to the Board, rulemaking, 11 appeals, and legal opinions to the Assessors' Offices. 12 Over the past 12 months, the Legal Department

13 received 20 legal opinion requests from the County 14 Assessors' Offices.

15 Requests from the County Assessors are 16 priority workload for us. The assigned attorney starts 17 the project immediately upon the County Assessor 18 contacting the Legal Department, or within 48 hours if 19 the contact was over the weekend or holiday.

However, due to the complexity of the legal opinions, the need to get additional information from the assessors, research and review of past advice, the time to complete such assignments can vary greatly. Generally, most assessors' inquiries are

25 completed within 90 days, and that includes the time to

document the factual background, complete the research
 and legal analysis, and come to the conclusion.

3 Our current inventory of requested legal 4 opinions from County Assessors is seven. The requests 5 are in various stages of completion, and they are 30 to 6 days old.

For the other 13 legal opinions that we
received in the past 12 months, it took 60 to 90 days to
complete.

Members, as you can see, the BOE is currently providing extensive and timely technical and legal assistance to the 58 County Assessors, whether they're large, medium, or small, as part of our regular, daily workload.

And I must admit, as I was preparing for this meeting, I received a couple of e-mails from County Assessors. Just when -- they do it often. They blind cc, and just compliment the great work the staff is doing, and thanking us for our timely and efficient services. And I'm so grateful that the assessors provide me with that feedback.

But that being said, there's always room for improvement. And we recognize that. As a matter of fact, me and my team have already been looking at ways to make improvements to our services, whether it was in

1 the Property Tax Department or the Legal Department. So I am willing to incorporate the idea of 2 3 having a special unit for the County Assessors and the Legal Department, along with our current valuation on 4 5 how to improve our services. I also would like to continue to reach out to 6 7 the County Assessors, and the Assessors directly, and 8 see if we can get more feedback from them on where they 9 see gaps, if any. 10 Again, support and concept. 11 And, again, thank Controller Cohen for 12 bringing this topic to our attention. MR. VAZQUEZ: Thank you. 13 14 Any other comments from any of the other 15 Members? 16 MR. GAINES: Yes, I would if I could. 17 MR. VAZQUEZ: Member Gaines, go ahead. 18 MR. GAINES: So -- yeah. I want to express 19 support for this. And I -- I think we're doing a good job, but I -- I like the prioritization for small and 20 21 middle-sized counties. And I'm biased, because I 22 represent 34 counties, and they're all middle-sized and 23 small. 2.4 But, you know, again, as we were talking about

25 staffing and the struggles of the staff in small

1 counties, the same sort of issues arise when it comes to 2 legal advice. 3 If I understand what you had said correctly, did you say that there were seven of the twenty legal 4 5 questions --6 MS. STOWERS: Seven are still outstanding, but 7 we're working on them. 8 MR. GAINES: Okay. 9 MS. STOWERS: But they're -- they're extremely 10 complex. You know, they wouldn't ask for a legal 11 opinion --12 MR. GAINES: Yes. 13 MS. STOWERS: -- if it was -- so -- but we 14 are. 15 And the way the team works, and I'm really 16 proud of this, it's -- it's a shared workload. We're not relying on just one. 17 18 MR. GAINES: Yes. 19 MS. STOWERS: We share that workload. 20 And it's really important to share it, because 21 what did we learn when we had all those retirements in 22 2018, 2019? All that wealth and knowledge walked out 23 the door. MR. GAINES: Yeah. 24 25 MS. STOWERS: And so by sharing the workload,

1 we are constantly training.

MR. GAINES: That's good. 2 3 MS. STOWERS: And it's a good way to grow. MR. GAINES: Yeah. We've had to rebuild the 4 5 Legal Department. I mean, it was -- we had a few folks 6 that helped us at the beginning, and we appreciate that. 7 But I think we've pretty much gotten up to speed, 8 haven't we, in terms of staffing? 9 MS. STOWERS: We're -- we're there. There's 10 always room for improvement. 11 I mean, I'm not going to say that it's 12 100 percent, but it's pretty good. I'm -- I'm proud of 13 them. I'm very proud of them. And I -- I'm proud of 14 the collaboration that they do. 15 MR. GAINES: Okay. Thank you. 16 MS. STOWERS: And how they reach out to each other, how they cross review each other's work, and how 17 18 they're in constant communication with the Assessors. 19 MR. GAINES: Wonderful. 20 MS. STOWERS: Yeah. 21 MR. GAINES: Yeah. So I -- I'll be awaiting a 22 review on your part. And I think then it comes back to 23 the Board, doesn't it? 24 MR. VAZQUEZ: Yes. 25 MR. GAINES: Wonderful. Thank you.

MR. VAZQUEZ: Vice Chair Lieber, and then
 we'll go to Member Schaefer.

3 MS. LIEBER: Thank you.

In reviewing this item, I've been really struck by the experience that I've had in meeting with my Assessors. And a large part of my district is also rural and counties that are really not staffed up to deal with complex matters. And all of them have been able to name specific BOE staff that they love working with.

11 So I think right now there's a good level of 12 interconnectivity. And the Assessors that I've met with 13 feel like they're very well served, and were able to 14 name specific staff members who had gone above and 15 beyond to do specific things for them.

I -- I am a little bit concerned about the scope of our decisionmaking, and how it interacts with AB 102 and our ability to direct particular staffing in particular areas.

And -- and I think part of that is what's, you know, owned by the Legislature to determine when there should be additional staffing, and -- and new functions created. So that's kind of the -- the thoughts that I have right now.

25 I -- I very much appreciate the --- the memo

1 that we were given this morning. And I'd like to have some time to absorb that, and -- and really understand 2 3 the impact that this would, with this type of a proposal, supplant staffing that the county would 4 5 otherwise engage in. And -- and how mechanically would this work? 6 7 Since we're actually clearing the cases that we have 8 right now. It sounds like there's a large volume of 9 cases coming in the door, and they're all being cleared. 10 So I -- I'd like to have some more time to 11 digest what has been proposed, and how it interacts with 12 our -- our portfolio of actions that we can take. MR. VAZQUEZ: Thank you. 13 14 Member Schaefer, go ahead. 15 MR. SCHAEFER: Thank you. 16 I have some, both procedural and substantive 17 issues. 18 First of all, on my docket I noticed that 19 Item 8 is all in black, and Items 6, 7 and 9 are in 20 blue. 21 Can you tell me the significance of that? 22 Does it have anything to do with the State Controller's 23 ability to vote on it? 24 I don't think so, because we use CF to tell us 25 that.

1 Why are some of the headlines, in fact, all of 2 them in blue, but this one is in black? MS. STOWERS: If -- if anything's in blue, 3 that means it's linked to the internet. If you see blue 4 5 font, if you click on that, you would get to the source document. There's a link there. Blue indicates a link 6 7 to the website. 8 MR. SCHAEFER: I see. 9 MS. STOWERS: It's a memorandum. MR. SCHAEFER: And the black, there is no 10 11 link. 12 MS. STOWERS: That means that the memorandum was not available at the time. 13 14 MR. SCHAEFER: And then I have one other 15 question. 16 The Schaefer memorandum, which is the next item, is -- is two pages, all done on one page. And 17 18 Ms. Cohen's memorandum here is three pages, could all be 19 done on one page if you just use front and back. 20 MS. STOWERS: Well, I think that's -- first of all, I think we're not talking about your item yet. But 21 22 I think Controller Cohen's memo, it's up to the author 23 of the memo on whether they want something to be two 24 pages or four pages. They have that ability. 25 MR. SCHAEFER: Well, Vice Chair Lieber has

accused me of being frugal, and maybe I am. I would like to see us use front and back whenever possible, whatever comes into us. And we should be trained to look on the front page and the back page of whatever page we're turning. Just think how much we could save over time.

MS. STOWERS: Yeah. Okay. Duly noted.
MR. SCHAEFER: All right. Thank you.
And I -- I applaud Ms. Cohen for bringing us
so many well thought out ideas, and makes our -- our
service to the public of better quality.

But on something here about dealing with the Legal Department, I would expect our Chief Counsel to maybe be the leading ore in -- in such an idea like this, because he knows better than we do, what's legal and what isn't legal.

And this may be more administrative than legal. And if it's more administrative than legal, and we don't have a lawsuit involved, we're just trying to do a better job of administering, we might be able to do it with less costly people.

Because I know whenever you get legal people, they're the most costly people on the payroll. And I want to be sure that we're not billable hours, you know, over -- overstaffing. We have a lot of great people

1 that are not legal, and I'm a little intimidated by this being strictly a Legal Department function. 2 3 Thank you. MS. STOWERS: Thank you for your comments, 4 5 Member Schaefer. 6 MR. VAZQUEZ: Well, thank you. 7 In listening to the comments -- oh, Member --8 Control -- Deputy Controller, go ahead. 9 MR. EMRAN: Thank you, Chairman. 10 And well-noted, Member Schaefer. I'll 11 continue to work with the Controller on the layout of 12 these memos. 13 Essentially, I believe that the Board is in a 14 leadership position to help small and mid-sized County Assessors. Oftentimes these offices or -- and these 15 16 counties, they believe they're in the shadows. They're in the shadows, and they're not as well-resourced as the 17 18 larger counties, the more wealthier counties. 19 So I do believe this is an opportunity for the Board to show that leadership. And in this memo, it's a 20 21 recommendation for a report back on the feasibility, the 22 cost, and everything, so forth. So with that, I think it's a great opportunity 23 here. And I'm looking forward to working with the 24 25 Executive Director on and -- and hearing that report in

1 August to see what the best steps are moving forward.

2 So thank you.

3 I yield back.

4 MR. VAZQUEZ: Thank you.

5 Oh, yeah. Go ahead.

6 MS. STOWERS: May I comment?

I do recognize that you guys just got the memo today, and you probably haven't had an opportunity to really get a good understanding of what Controller Cohen is trying to accomplish.

11 May I suggest that instead of taking a vote 12 today, we table it, provide your office an opportunity 13 to review, and we put it back on the agenda for July? 14 MR. VAZQUEZ: I'm comfortable with that. 15 It sounds like from hearing from my Members 16 that they're, you know, that's probably the best move at 17 this point.

And I -- and I kind of feel that the Deputy Controller was kind of hitting that way. I know he wanted to move this as quick as possible, and I guess you may rest assured that we'll definitely take it up. And it looks like there's obviously interest from all of us, including the Executive Director. I

24 think they're just trying to figure out how it all fits 25 into our duties and responsibilities.

1 MR. EMRAN: I completely understand, Chairman. 2 I would urge a vote today. Because it is 3 something of a pressing need. Time is of the essence here, and, essentially, it's a report back. 4 5 I'm not asking for -- to hire their attorneys 6 tomorrow or the day after. But have the Executive 7 Director, in 60 days, come report back on what the cost 8 of this would be, the feasibility, the value of it, the 9 value add. And at that point in August, we can all 10 decide as a Board the best path forward. 11 So I do -- would urge a vote today on behalf 12 of the Controller. I think she would like to see this proposal accepted today, if -- if the Board Members have 13 14 the appetite for it. 15 Thank you. 16 MR. VAZQUEZ: Vice Chair Lieber. 17 MS. LIEBER: Well, I think that if we bring it 18 back in -- in July, and we're able to get a better sense 19 of it, and -- and part of an answer. 20 And, in particular, for me, the jurisdictional 21 questions are really essential. Then that's actually 22 quicker than August. And -- and I think if I don't have 23 the jurisdictional answers -- questions answered, then 24 I'm not really comfortable with going there, as laudable 25 as it is, I think.

1	And and then I don't really understand,
2	well, where exactly do we need the staffing? If the
3	legal answers are being processed expeditiously, would
4	it would we rather need a person that would be a
5	connector, that would go out to all of the small and
6	medium counties and talk to them about their needs? Or
7	or would we put the money into more staffing in terms
8	of the veterans groups understanding what they can
9	access, and etc.?
10	So I I just I can't really give an
11	answer today if I'm in favor of a specialized unit. But
12	I I would like to have some of the questions
13	answered.
14	MR. VAZQUEZ: Thank you.
15	Member Gaines, and then I think Deputy
16	Controller wanted to weigh in as well.
17	Go ahead.
18	MR. GAINES: I think Vice Chair Lieber raises
19	a good question. We want to make sure that we're living
20	within the spirit of AB 102. So I would would like
21	that clarified.
22	My my view on it was that we were asking
23	for the Executive Director to report back to us, and
0.4	
24	then we could make a decision. But I think at the same

1 Because we -- we hire you as an Executive 2 Director, okay. And so your job is to run the agency. 3 Now, if we're unhappy with that, then we can make a decision as to whether that's the right Executive 4 5 Director or not. So I think I would be in support of waiting 6 7 another month on this. And let's get all the questions 8 answered, and then we could bring it up in our next 9 agenda. It doesn't have to be more than a month. 10 And I -- at the same time, I want to support 11 what Controller Cohen's coming forward with, but I'd 12 rather have -- not have questions, and see if we could 13 do something that would be unanimous, then potentially a 14 split vote here. 15 MR. EMRAN: Understood, Senator. I appreciate 16 you bringing those comments forward. 17 Executive Director, if we bring this back in 18 July, are you still comfortable with that August report 19 back, that it will be shortened to 30 days, rather than giving you a full 60? 20 21 MS. STOWERS: Yes. 22 MR. EMRAN: Okay. Thank you. 23 MR. VAZQUEZ: Thank you. 2.4 It sounds like we have a consensus here. Why 25 don't we just do that?

1 Thank you, and thank you to Member -- our 2 Controller for bringing this forward. And with that, Ms. Cichetti --3 MS. CICHETTI: Chair Vazquez, we do have 4 someone on the line who wanted --5 6 MR. VAZQUEZ: Oh, we do. 7 MS. CICHETTI: -- to make a comment on this 8 item. 9 MR. VAZQUEZ: Sure. 10 MS. CICHETTI: I believe it's Christine Lee. 11 She's the president of CAA. 12 MR. VAZQUEZ: Sure. 13 MS. CICHETTI: And since we're not taking a 14 vote, we wouldn't go out, but she is here. 15 So, Ms. Lee. MS. LEE: Can you hear me? 16 17 MR. VAZQUEZ: Yes. 18 MS. LEE: Hi. Good morning, Chairman and 19 Members of the Board. 20 Christine Lee. I am the President of the 21 California Assessors' Association. But here today I am 22 speaking on behalf of Kings County as the Assessor. 23 This item recently came to my attention, so I 24 have not taken it to the Assessors' Association and 25 received their opinions on it.

But I did want to add just a couple of comments that, you know, in general -- well, my office is a small-to-medium-sized county, and we have 153,000 population, and about 50,000 parcels.

5 And so of course my staff does answer all the 6 general questions, and we try to vet as much as we can. 7 When something comes up that's technical or requires a 8 legal interpretation, we do seek counsel from our 9 internal lawyers that are, you know, with the -- with 10 the county, the county counsel's office.

But the problem is, especially in the small counties, those attorneys are all spread so thin over all the different departments. And so they don't have any expertise in property assessment or property taxation.

16 So getting answers from them, well, it just is what it is. They don't have that expertise, and this 17 18 isn't something they deal with routinely. It's -- it's 19 not often that we have the questions, but they do arise. 20 And so we do tend to rely on the State 21 Board of Equalization's Legal team's expertise when it 22 is something that's complicated or, you know, requires 23 more than just basic law interpretation.

24 So I -- I realize it's difficult with the 25 Board of Equalization's Legal team also when they are

spread thin and have a lot of us asking questions, but I would ensure that it's just the most critical questions that would be sent their way.

And, you know, this is serving our 4 5 constituents in the best possible manner by making sure that we are having consistent treatments of technical 6 7 issues throughout the state, rather than, you know, 8 relying on our own interpretations, our -- our 9 inexperienced county counsel's interpretation maybe of 10 certain areas that are more commonly heard at the Board 11 of Equalization level. 12 And so I appreciate Controller Cohen's 13 willingness to put forth the recommendation to look into 14 the feasibility of this proposal. 15 Thank you very much. 16 MR. VAZQUEZ: Thank you for your comments. 17 Was there anybody else on the line that we have? 18 19 I believe -- are you -- you still on the line? 20 MS. LEE: Yes, I am. 21 MR. VAZQUEZ: Member Gaines, I think, has a 22 question or comment. 23 MR. GAINES: Yeah. 2.4 Thank you for your comments, Christine. 25 I'm wondering, by the time we have our next

1 meeting, would this be reviewed by the California Assessors' Association? Would we have more information 2 3 from the body? MS. LEE: The next scheduled meeting is 4 actually in August of the California Assessors' 5 Association. But I could send out an e-mail to the 6 7 members and see what feedback we get that way. 8 MR. GAINES: Okay. That would be helpful, at 9 least for me, I think for the whole Board in terms of 10 getting a temperature from them. 11 So thank you, Assessor Lee. I appreciate it. 12 MS. LEE: Thank you. 13 MR. VAZQUEZ: Thank you. 14 There wasn't anybody else on the line, was 15 there? 16 MS. CICHETTI: I could go out to the AT&T Moderator if you'd like. 17 18 MR. VAZOUEZ: Sure. 19 MS. CICHETTI: AT&T moderator, is there anyone 20 on the line who'd like to make a public comment 21 regarding this item? 22 AT&T MODERATOR: Thank you. 23 If you'd like to make a public comment regarding this item, please press one, followed by the 24 25 zero at this time.

1 Again, if you'd like to make a comment at this 2 time, please press one, followed by the zero. 3 And at this time, we're showing no lines in 4 queue. 5 MS. CICHETTI: All right. Thank you. I'm just going to note for the record that 6 7 there's a consensus of the Board to postpone this item 8 until the July agenda. 9 MR. VAZQUEZ: Thank you. 10 MS. CICHETTI: All right. Then we'll move to 11 the next item. 12 MR. VAZQUEZ: Yes. 13 14 ITEM 9 15 16 MS. CICHETTI: The next item is Item No. 9, Board Member Matters and Initiatives, Limitations on 17 18 Board Meeting Agenda Submissions - Governance Policy 19 Interpretation and Possible Changes. 20 Perspectives on, and possible changes of the 21 Board Meeting agenda submission process concerning 22 Items 9 and 10 at the May 23rd, 2023 meeting, and the 23 Governance Policy, mission statement and Board Meeting Reference Manual process. 24 25 This item is being presented by Mr. Schaefer.

1 And our Executive Director, Ms. Stowers, is forward.

MR. SCHAEFER: Thank you.

2

In the five years that I've been sitting on this Board, the input of our Members has always been of great interest to me. There's been no limitations on it, and we've had quite a variety of topics. Most of them are -- our topics are related directly to the work of our mission, and that's appropriate.

9 I do find that sometimes we expand our vision 10 beyond our mission, and I am appalled to see that some 11 of the items, which I'm used to being 10 or 15-minute 12 items on the rest of the agenda, when we get to Member 13 items, they can run to an hour or more. And in our 14 meeting last month, we had an item or two that ran for 15 an hour or more.

16 I think we have to sit back and take a look at just what we're going to allow to be put into the 17 18 Members' section. I think it'd be very healthy if we'd 19 have a object of trying to look for, say, a 20-minute 20 limitation on whatever we're going to be presenting. 21 Do not exceed 20 minutes, regardless of how many people 22 are involved in it. That means instead of 10 speakers, 23 we might try to have one or two, if any.

I'd also like to respect each Member's right to maybe veto getting into a topic, if that Member, him

or her, has a strong view that maybe this is a topic we should not be getting into. I think we should respect each other's view on that, and give us the veto power on it, is one of my proposals.

5 And I would like you to just look at our --6 our mission, which is to serve California through fair, 7 effective, and efficient tax administration in support 8 of state and local governments.

9 I think if we view all of our presentations 10 through a filter like that, we will have maybe fewer 11 items, and maybe the more meaningful items. And with 12 all of us having an agenda that, because we're elected 13 officials, that is really much larger than the Board of 14 Equalization, we are tempted to want to just discuss 15 whatever's on our mind with our Members.

16 I would suggest maybe the place to discuss some of these broader issues is a letter to the editor, 17 18 or op-ed article in a local paper. And when I mentioned 19 that, I'd like to insist that whenever any Member has a 20 letter to the editor relating to our work or an op-ed, 21 we don't want to miss it. And I would ask that that 22 Member send a copy to our Executive Director who would 23 share it with each one of us, so we know what's being 24 said.

25

I had a letter published a couple weeks ago in

1 the Los Angeles Times, and I sent a letter to each of my colleagues that wasn't really related to our work, but 2 3 it might be interesting. It dealt strictly with the issue of age of some of our elected officials, and how 4 5 they can be as effective older than younger. And, you 6 know, that's a big issue nationally with the President 7 of the United States and in California, and with myself. 8 I wouldn't want to miss any Pearls of Wisdom that any of 9 my colleagues would have in a public forum.

And Ms. Stowers should be aware of my concern there, and if she learns of anything that any of us are quoted in public, share it with us. I think it makes us stronger Members and more educated Members.

And so while I applaud the Member input, I'm glad that we have it. I don't want it to be abused. Not that it has been abused in the past, but the possibility is there. And when we spend an hour or more talking on some subject, when really we would like to resolve anything within 15 minutes to a half hour, if we could, I think somebody has to speak up.

And I have a reputation for being a cage rattler, and that's what I'm doing today. And forgive me, Father, for I have sinned. But I have not. I think I'm bringing forward something that is intelligent, and each of us should respect it, as I respect the great

1 work each of you are doing.

And when we see something that runs to a little excess, I think we have a right to do a shout out on it. Because I think that makes us better and stronger.

6 Since I've asked you to share your opinions 7 with me, if you might want to continue this over until 8 next month and invite any Member to send me a little 9 memo, or the first two Members, I don't want to violate 10 Bagley-Keene, because the three of us can't talk to each 11 other.

12 The first two of you that -- or the first one 13 of you that might send me something, I would file a 14 little amendment to it, so that we could all have the 15 benefit of the conversation.

I think it's important that we have dialogues, whatever we can. And I just feel that nobody has ever spoken out before on the Members' section of our docket, and that's what I'm doing. And you should thank me for it.

21 Thank you.

22 MS. STOWERS: May I?

23 MR. VAZQUEZ: Sure. Go ahead.

24 Executive Director.

25 MS. STOWERS: I will be brief.

1 As this issue or issues pertains to the 2 Board's Governance Policy that was adopted January 2021 and amended November 2nd, 2022, it's really up to the 3 Board to decide on this matter. 4 5 However, Mr. Nanjo is available to answer any 6 legal questions that the Board may have. 7 MR. VAZQUEZ: Thank you. 8 Member Gaines. 9 MR. GAINES: I want to thank Member Schaefer 10 for bringing this forward. 11 I think maybe the right approach is to take a 12 look at our Governance Policy and -- and see if we need to make any adjustments. 13 14 But I've always been of the understanding that issues that we bring forward to this Board are falling 15 within the realm of our duties as Members of the BOE. 16 17 And so I'd love to hear our -- our Legal counsel with 18 respect to that. 19 In terms of the time issue, I really don't 20 have an issue with time on -- certainly when it comes to 21 testimony from the public and interested parties. I 22 think that's valuable. 23 As elected officials in other positions, we understand how long it can take to get through public 24 25 testimony. Sometimes hours late into the night. But

1 I -- I kind of -- my view is I see that as part of our 2 duty.

And I -- I would want to make sure that we are being comprehensive in these hearings. So if we have a hearing, I want to make sure that we're hearing from every party. And I know that that -- I really feel like that's our responsibility.

8 But, you know, sometimes, maybe some of that 9 testimony is -- it might be boring, but we're called to 10 do that as elected.

11 So that's just my -- my perspective. And if 12 you, Member Schaefer, you think things are going too 13 long on any particular issue, you've got the right and 14 the ability to bring that up in future hearings.

But I -- I guess I -- this is one situation where I'd rather see more than less when it comes to public input.

18 Thank you.

19 MR. VAZQUEZ: Thank you.

I agree with that. You know, I mean, having sat on a city council in Santa Monica, we were lucky to finish our meetings by 2 a.m. So I welcome what we do here. So even if we go sometimes 7, 8 hours, to me, that's half the day, you know. You know, I'm used to long days.

And at the end of the day, you're right, it could be very tedious and long. But, I mean, as elected officials, I think that's our role and responsibility. We can't cut off the public. I mean, if people want to testify, they're more than welcome to testify.

I mean, I would love to see this place packed with folks. I think one of the things that was positive about COVID is that when we've had -- we did these hearings, I mean, a couple of those housing hearings, we had like 1,000 people on the line. And it was because they didn't have to fly up to Sacramento. And, you know, there's something to be said about that.

And I think we mentioned that -- that, you know, even running kind of like a hybrid system makes sense moving forward.

But -- and, you know, in regards to the items, I guess, that was listed on this particular item, 8 and 9, I know we ran this by Legal, and if it was something that was out of the norm or out of our responsibility, it wouldn't have been agendized.

And I know talking to my Vice Chair, you know, we checked that before, and with our Exec Director and Legal team. And I don't know if Mr. Nanjo wants to weigh in on this at this point. But --

25 MR. NANJO: Sure. I'm --

MR. VAZQUEZ: I'm comfortable the way we're moving. And if anything, maybe just, you know, we could agendize the governance at our next meeting, and see -give the opportunity for folks if they want to make suggestions.

I know I've heard from my Vice Chair that
there might be some things she might want to recommend
and tweak. And it may make sense. You know, it is a
living and a live document that, you know, at any time,
we can make changes to it.

MR. NANJO: So, Chairman Vazquez, Vice Chair
Lieber, Members of the Board, thank you very much.

13 Henry Nanjo, Chief Counsel here.

14 A number of issues were brought up, so I will 15 try to address as many of them as I can remember.

16 First item is, you are correct, Chairman
17 Vazquez, the Governance Policy is a policy of the Board
18 Members. It's your living document.

You have put in place a process by which the Governance Policy is reviewed annually. Typically, we do that either at the November meeting or the December meeting to take effect in January, but nothing stops you from reviewing it in any time.

24 So I would invite the Members to review the 25 Governance Policy, and if you think there are

significant changes that should be done earlier, you can always ask for that to be agendized, and that can be taken care of in that manner.

As far as the process for agenda items, as you may remember, the Board also has discussed a process for putting agenda items on the docket, if you will, or the agenda. This was a Board Member requested item.

8 And I can tell you as Chief Counsel, I do 9 review it for legality. What I'm looking for in Board 10 Member requested items is whether there's any illegality 11 in the item.

12 But generally speaking, I provide -- or I try 13 to exercise a great deal of latitude for the Board 14 Members. Because in your jobs as elected officials, you 15 have many functions. Communications to the public, 16 communications to the taxpayers, education. And it 17 makes sense that in some cases you may want to get 18 background in some additional or adjacent areas that may 19 be related. You may be providing that information for 20 your constituents through the Board Meeting and 21 presentations.

22 So generally speaking, unless there's 23 something that's illegal, I -- which I will definitely 24 bring to the attention of anybody who's proposing an 25 agenda item, I try to exercise latitude. Because I know

there are all these other things going on as well for
 the Board Members.

You know, a lot of -- a lot of the items that the Board Members do, and Board Member requested items are to provide context to some of the decisions you're making, some of the issues that you may be facing, and generally providing background for the public, which I think is an important factor as well.

9 So that's why I try to exercise as much 10 latitude as possible. Of course, if there's anything 11 illegal, I will definitely call the Board Members out, 12 or advise you about that, I should say. Didn't mean it 13 quite that way.

But -- so at this point as to the items that occurred in May, they were in that category of background, contextual information, and what have you. So thank you, Chairman. MR. SCHAEFER: Thank you, Mr. Nanjo.

You -- it wouldn't have to rise to the level of illegality for you to advise the Member or Members. It could rise to the level of excess or impracticality, but not illegality. I -- I wanted to know that -- I want you to tell me that you'll go beyond illegality and advise the Members whenever it'd be helpful.

25 MR. NANJO: As -- as the Board Members know, I

1 tend to be very candid with you. So I will definitely 2 let you know of any concerns I may have, whether it's --3 even if it does not rise to the level of illegality. So I am -- I am not shy about providing 4 5 feedback. But ultimately it's the decision of the Board 6 and the Chairman as to which agenda items are -- are put 7 on the agenda. 8 And once the agenda items are called, I think 9 Member Gaines brought up an excellent point, which is 10 you, as Board Members, are free to say, you know, I think I've gone -- we've gone too long on this, or what 11 have you, and -- and have a dialogue about the agenda 12 13 item. That's fully within your rights as well. 14 So I think --15 MR. SCHAEFER: I appreciate the quality of 16 your input, and the speediness of it. I write to you, 17 and I get something back within 24 to 48 hours. And 18 that's amazing. Some other parts of government, you 19 know, take a week or two, or some I'm still waiting for. 20 Thank you. 21 MR. NANJO: Absolutely. 22 My pleasure, Member Schaefer. I try to be 23 very responsive to all the Board Members, and also County Assessors. 24 25 I invite the County Assessors, if they have an

1 issue, to contact me directly. Let me know about any 2 legal opinions they need, and -- and what have you. And we try very hard to provide excellent service, because 3 that's what we do. 4 5 Thank you. 6 MR. VAZQUEZ: Thank you. I appreciate it. 7 With that, I think my Vice Chair wants to 8 talk. 9 MS. LIEBER: Yes, thank you. 10 Well, I very much appreciate the 11 Member-initiated items that we've had recently. And I 12 think they are very congruent with our -- our 13 constitutional duties. 14 And the sense of hearing the presentations about the veterans' exemptions, and homeownership 15 affordability within our state, that's really part and 16 parcel of what we do. Not to make an incredibly bad pun 17 18 there. 19 And I'm also mindful that the Board Member 20 matters that are on policy have not required a lot of 21 our professional staff's time. We tend to spend more professional staff time on the procedural kinds of 22 23 questions. 24 And I would like to see an item come back to

25 us where we would have a gatekeeping function, where at

1 least two Members of the Board would need to request an 2 item coming forward to us.

That, on other boards and city council, etc., that I've been on, you know, you have to have a vote and have a majority of members approve it. And I think that if we have two Members requesting the item, then we will not get into a Bagley-Keene problem, which is of the highest importance to me.

9 We have to always, in every single thing that 10 we do, be absolutely completely transparent. And so I 11 would be very much in favor of seeing that kind of a 12 gatekeeping mechanism come back to us.

I do want to ensure that we keep the Board Member matters where they are on the agenda, so that there's the maximum amount of participation. And that we keep the reports towards the end of the agenda.

But maybe there could be a small item at the end of every agenda where a Board Member could say, "I'd really like to have a report on X, Y or Z," and be able to see if -- and there should be one other colleague that agrees that it's a matter that should end up on the agenda.

And I think that'll help to make these the most effective meetings, and the effective use of staff and work possible.

1 So that's -- that's my contribution to this. 2 MR. VAZQUEZ: Thank you. 3 So well noted. I'll sit with my Vice Chair, and we'll hopefully address -- be able to address this 4 5 at our next meeting, probably through the governance. 6 It makes probably the most sense. 7 Unless my Executive Director thinks there's 8 other vehicles. 9 MS. STOWERS: Let me consult with Mr. Nanjo. 10 I think as far as the two Members agreeing to 11 bring something forward might require amendment to your 12 Governance Policy. MR. VAZQUEZ: That's what I'm thinking. 13 14 MS. STOWERS: Yeah. 15 MR. VAZQUEZ: That's what I'm thinking. 16 Let's -- we'll bring it back and see if there's a consensus. 17 18 MR. NANJO: Yeah. 19 And just -- just to remind the Board Members, 20 currently your process is that agenda items go to the 21 Chairman, you know, then it's shared with the Executive 22 Director, who shares it with me. 23 And then if for some reason the Chairman 24 declines a Board Member-requested item, then any Board 25 Member can bring that up at -- toward the end of the

1 agenda as an administrative matter. Even though it's 2 not agendized, they can just say, "I'd like to see on 3 my -- on the next agenda X. I proposed it to the Chairman, but, you know, it was declined." 4 5 And then you could have a dialogue about that. 6 That is appropriate, as long as you don't discuss the 7 substance of what is in that, even though it's not 8 agendized. 9 So that is your kind of fallback process that 10 you already have. 11 That being said, Executive Director Stowers is 12 absolutely correct. You can make whatever changes to 13 your Governance Policy you want. 14 And I'm reminded by my staff that the illegality standard that I'm exercising is not my 15 creation. That was actually something the 16 17 Board Members put in the Governance Policy. So that is 18 your policy I am acting forward on. So --19 MR. VAZQUEZ: Thank you. 20 Vice Chair Lieber, I think, has a question. 21 MS. LIEBER: Well, if I -- if I might, over 22 the time between now and the next meeting, if we could 23 speak about kind of how we clarify that process that currently exists. 24 25 MR. NANJO: Sure.

1 MS. LIEBER: So that items are submitted to our Chair. If -- if they're declined, then they would 2 3 go through that process that already exists. And I think if we make good use of that a bit 4 5 more, and that -- that would be the best thing. 6 MR. NANJO: Absolutely. 7 MS. STOWERS: We'll give you some time -- with 8 you to go over it. 9 MR. NANJO: Yeah. With your permission, the 10 Executive Director and I can work with your office and 11 kind of come up with something that we -- you or we 12 would be comfortable proposing to the Board at the next 13 meeting. 14 MS. LIEBER: Okay. Thank you. 15 MR. VAZQUEZ: Our Deputy Controller, I think, 16 wanted to weigh in. 17 MR. EMRAN: Yes. Thank you, Chairman. 18 I want to thank the spirited discussion today 19 on this item. 20 Number one, I believe that as leaders of the 21 state, we have accountability to the public to hear 22 them, to see them, to help them, and solve some of the 23 most pressing issues that are facing California today, whether it be the housing crisis, the homelessness 24 25 crisis, which is linked to the housing crisis, the

wildfires that are plaguing the state with wildfire
 season starting, charring homes.

3 And then just my second point would be in regards to the -- to the items that have been brought up 4 5 so far this past year. I believe they've all been so helpful and informative, and just kind of gaining 6 7 knowledge. And I applaud the Chairman and his office 8 for making it so informative for myself included. 9 I just had one question in regards to the Governance Policy, do we do an annual or biannual review 10 11 of that policy? 12 MR. VAZQUEZ: It's open. I mean, we -- we did 13 at the very beginning, because we were all new. But 14 since then, it's -- it's pretty much open to whenever we 15 want to agendize it. 16 MS. STOWERS: Actually -- excuse me, sir. 17 It is whenever you want to agendize it --18 MR. VAZQUEZ: Right. 19 MS. STOWERS: But you -- in your -- it's in your policy, you guys did ask for it to be viewed every 20 21 year. 22 MR. NANJO: In -- in, like I said, in November 23 or December. 24 MR. VAZQUEZ: It's usually the end of the 25 year.

1 MR. EMRAN: Okay. Got it. 2 MR. NANJO: With the idea --3 MR. VAZQUEZ: But there's nothing set in 4 stone, I mean. 5 MS. STOWERS: Yes, nothing set in stone. It's 6 a living document. And I think, actually, we did -- I 7 know we did it in December. 8 MR. VAZQUEZ: We did. Because there was some 9 confusion on the election. 10 MS. STOWERS: There was some confusion. And then we actually -- we being me, wanted to do it in 11 12 January, because I knew that we was having a new Member 13 coming on board. 14 MR. VAZQUEZ: Exactly. 15 MS. STOWERS: So it's -- and even you, you're 16 kind of new. 17 MR. EMRAN: Yeah. Thank you. 18 MS. STOWERS: So it might be time to consider 19 putting that on the agenda. I don't know if it's July 20 or August is the best time. We'll have to check with 21 Ms. Taylor and see what --22 MR. VAZQUEZ: We could look and see and check 23 with management. 24 MS. STOWERS: Yeah. That calendar is getting 25 pretty full, but let's -- let's work on it.

1 MR. EMRAN: Yeah, I would -- I would really 2 appreciate that. I think having a biannual review of 3 the Governance Policy, we're halfway through the year, believe it or not. And even if it's on the agenda in a 4 5 quick discussion, or just to check off, I think would be helpful just for us to continuously be improving all the 6 7 process and procedures of the Board. 8 So I'm all for that, thank you. 9 MR. NANJO: Yeah. 10 And just as a reminder to the Board, I believe 11 the reason the Board originally selected 12 November/December timeframe was they just wanted to make 13 sure any changes to the Governance Policy went into 14 effect with a new Chairman or a new Vice Chairman, as 15 the case may be. So -- yeah. 16 MR. VAZQUEZ: Member Schaefer, go ahead. 17 MR. SCHAEFER: Yes. I'm -- you know, this 18 entire Board, with the four elected officials we have 19 here, come with decades of experience in prior 20 Government. 21 Ms. Lieber and Mr. Gaines have both been in 22 the State Legislature for years and served with honor 23 and respect. 24 The Chair and I have been leaders of major

25 city governments, and we learn of rules and ideas and

ways they do business, so we can bring to this Board.
 And I think that's a great thing.

I want you to know that we do cut off free speech, because we have a three-minute limit sometimes. So we know we got six people want to speak in a deal, you each can have three minutes or five minutes.

I mean, if evangelist comes in and wants to spend an hour lecturing to us why we are sinning with what we're talking about, we can reduce that to five minutes. I mean, that's -- the Chair has that prerogative, and all he needs is a support of the majority of his Board, which he -- it would be a given. I want you to know that all the growling that

14 I'm doing today was not as to our whole agenda, our 15 whole life. I'm limited down to the Member, the 16 Board Member requested items.

17 So I think the Board Member requested items, 18 we could possibly say the -- the public, you know, 19 you're going to have to stand down for a minute, this is 20 something that just we guys and gals are going to talk 21 about.

22 When we get through with that Board Member 23 requested item, then everybody can speak forever on it. 24 They're two different concepts.

25 So I want you to know that my unhappiness is

just with a very limited part, and it's just limiting it would call common sense.

3 And I do appreciate the input from each of you today, and I -- I do know we have some history in having 4 5 some limited limitation on what we received from the 6 public. But I agree, as Senator Gaines does, that our 7 mission is to be transparent, and let everybody have 8 their say. But we also have to do it in common sense. 9 I've seen city councils sit up all night long 10 till 2:00 or 3:00 or 4:00 in the morning to let 11 everybody have a piece. But that's not as to the Board 12 Member requested items. That's our own little 13 protected -- our own little gig. Okay? 14 Thank you. 15 MR. VAZQUEZ: Thank you. 16 MR. NANJO: Thank you, Member Schaefer. 17 If I can just make sure that we are all on the 18 same page. My understanding is the Executive Director, 19 in consultation with myself, will be talking with Vice 20 Chair Lieber for possible modifications or proposed 21 modifications to the Governance Policy that will be 22 brought back to the Board where all the Board Members 23 can weigh in.

At that time, obviously, you're free to add or subtract any changes you have, and we'll -- we'll take

another robust look at our governance -- or your Governance Policy. MR. SCHAEFER: That's a good idea. MR. VAZQUEZ: Appreciate it. Thank you. MR. NANJO: Thank you. MR. VAZQUEZ: And thank you all. With that, Ms. Cichetti, we'll move on to our next item. (Whereupon the item concluded.)

1	REPORTER'S CERTIFICATE
2	State of California)
3)
4	County of Sacramento)
5	
6	I, Jillian Sumner, Hearing Reporter for the
7	California State Board of Equalization, certify that I
8	recorded verbatim, in shorthand, to the best of my
9	ability, the proceedings in the above-entitled hearing
10	from June 27, 2023, that I transcribed the shorthand
11	writing into typewriting; and that the preceding
12	pages 1 through 47 constitute a complete and accurate
13	transcription of the shorthand writing.
14	
15	Dated: February 29, 2024
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19	JILLIAN SUMNER, CSR #13619
20	Hearing Reporter
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